



ENVIRONMENTAL & REGULATORY SERVICES DIVISION
PECFA BUREAU
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<http://www.commerce.state.wi.us>
<http://www.wisconsin.gov>

Jim Doyle, Governor
Cory L. Nettles, Secretary

Wisconsin Department of Commerce Bureau of PECFA

Bid Document

SECTION 1 - Scope of Work:

The Bureau of PECFA is seeking competitive bids to perform remedial action services on a petroleum release from a regulated petroleum product storage tank system. This bid is through a specified work scope. The site upon which bids are being solicited is:

Bid Round Number: 34
Comm Number: 53929-9999-62-A
BRRTS Number: 03-29-240971
Site Name: Service Oil Co
Site Address: 2nd & Cedar St Elroy WI

Project Manager: Dave Rozeboom
Project Manager address: 473 Griffith St WI Rapids WI 54494
Project Manager phone: 715-421-7873
Project Manager e-mail address David.rozeboom@dnr.state.wi.us

| | |
|--|---------------------------|
| Bid Announcement Date | 10/25/2004 |
| Questions or requests for information must be submitted in writing and received by: | 11/9/2004 4:00 PM |
| Responses to the questions will be posted (and if requested, sent in writing) by: | 11/26/2004 |
| Bid End Date and Time: | 12/10/2004 by Noon |

The case file including report(s) and other pertinent information upon which bids are being sought, and the qualified bid response, when determined, are available for inspection at:

Department of Natural Resources, 473 Griffith St, WI Rapids WI

Please contact the project manager listed above for an appointment.

Copies of report(s) and other pertinent information may be available for purchase at the location listed below. If pertinent information is not available, please contact the project manager.

Quality Plus Printing, 3515 8th St South, Wisconsin Rapids WI 54494

Phone: 715-423-7440

Fax: 715-424-0581

SECTION 2 – Site-Specific Bid Specification Requirements:

A) Project Manager Comments

1) General Comments:

- Wis. Admin. Code s. NR 746 Table 1 and 2 values and NR 720 Table 1 values are exceeded in a number of soil samples.
- Direct contact standards are exceeded in the source area soils.
- Free product has been observed in monitoring wells MW-1 and MW-2 at a maximum thickness of more than 36 inches.

Geology/Hydrogeology

- Water table is approximately 1 – 9 feet bls depending on location.
- Flow direction is generally east
- Sandy silt and silty sand to 13 feet bls
- Weathered sandstone bedrock at approximately 13 feet bls.

Site Description

- The site is predominantly covered with grass and gravel. An asphalt pad exists around the area of the former pump platform.
- The subject property is relatively level. However, the eastern portion of the site slopes in an easterly direction toward a wetland area.
- Improvements to the site include one shed with slab-on-grade construction. All other improvements including the AST's, UST's, pump islands and loading racks have been removed.
- Madden Oil (BRRTS# 02-29-221459) borders the west side of the Service Oil Company property.

Groundwater Contamination

- Groundwater sample analysis indicated the presence of VOC concentrations above WAC NR 140 Enforcement Standards or Preventive Action limits in seven (7) water table monitoring wells.
- Free product has been detected in two wells.

Vapor migration in the house and basement.

- Not a concern at this site.

Monitoring Well Network

- The monitoring well network consists of eight (8) monitoring wells and three (3) piezometers.

2) The following Environmental Factor(s) were identified in the Site Investigation Report for this site:

- ☐ Documented expansion of the plume margin.
- ☐ Verified contaminant concentrations in a private or public potable well that exceeds the preventive action limit established under ch. 160, Stats..
- ☐ Contamination within bedrock or within 1 meter of bedrock.
- ☒ Petroleum product that is not in the dissolved phase is present with a thickness of .01 feet or more, and verified by more than one sampling event.
- ☐ Documented contamination discharges to a surface water or wetland.

3) Minimum Remedial Requirements:

Excavation ("hot-spot" removal) of approximately 615 cubic yards of soil from two (2) separate areas is required (as shown on figure posted on bidding web site). Excavation areas 1 and 2 should include all the boring circumscribed on the figure. To the extent practical areas 1 and 2 should be excavated to 10' bls, just below the water table. For excavation locations reference Figure 2 provided in the bid information at the copy shop. For the purposes of the bid it shall be assumed that 860 tons of soil will be excavated and disposed. Bidders must include on page three of their bid response a per ton unit excavation and disposal cost (commodity cost only) to be used to adjust the cap in the event there is significantly more or less tonnage actually removed and disposed. In the event more soil is removed than anticipated by the bid amount, no additional consultant costs will be provided.

The excavation is likely to encounter both groundwater and free product (MW-1 and MW-2). Consequently, pumping (and appropriate disposal) of a groundwater/free product mixture from the excavation should be anticipated and costs should be included in the bid. Bidders must indicate in their bid response (page 2) the volume of groundwater/product mixture accounted for by their bid. Bidders must include on page three of their bid response a per gallon unit removal and disposal cost (commodity cost only) to be used to adjust the cap in the event there is significantly more or less volume that is actually disposed. In the event more groundwater/product is removed than anticipated by the bid amount, no additional consultant costs will be provided.

The bid proposal (page 2) must include the number of post excavation confirmation samples and the destination location of excavated soil. Samples should be collected in accordance with WDNR technical guidance document **PUBL-SW-127**, Soil Sampling Requirements for LUST Site Investigations and Excavations.

Monitoring well MW-2 must be properly abandoned prior to excavation. MW-2 must be replaced after the excavation.

Wells should be sampled according to the following regime beginning 6 months after the excavation.

| | |
|--------------------------------|------------------------|
| MW-1R, MW-2R, MW-4, MW-5, MW-6 | Quarterly for 2 Years |
| MW-8, MW-9, MW-10 | Semiannual for 2 Years |
| P-3, P-7, P-11 | Annual for 2 Years |

Groundwater monitoring at all wells must include analysis for PVOC's, naphthalene and Lead. The first round of samples collected from MW-10 and P-11 should be analyzed for full VOC's. Annual monitoring for RNA parameters must be conducted at all wells.

The contractor utilized shall submit a brief letter report after the excavation/monitoring well reinstallation summarizing these activities and providing the results of the post excavation soil sampling. The contractor utilized shall also submit a brief letter report after the first year of quarterly samples has been collected.

At the conclusion of this work scope the winning bidder should provide a final letter report of results to WDNR and Commerce. The report shall provide updated and comprehensive summary tables of groundwater sampling results, water levels and free product detections (i.e., tables shall include historical results together with the results of the additional sampling covered by this bid).

While this bid is not a bid to closure, there is a possibility of attaining closure at the conclusion of the work scope conducted under this bid. Upon completion of the work scope discussed above, evaluate site conditions and all historical soil and groundwater analytical data, and evaluate the potential for closure consistent with the requirements of ch. NR 726, Wis. Adm. Code. If closure is available prepare and submit a complete closure report and GIS Registry packet for closure consideration by the Department of Natural Resources (and provide a copy to Commerce). The report must include all historical data, document all historical activities, and include the data results and documentation of the work activities completed in accordance with this bid. If closure is not available upon completion of the work scope discussed above, then a final report of data results and documentation of the work activities completed in accordance with this bid shall be submitted to the DNR (and copied to Commerce). If closure is determined not to be available, the cost cap established by this bid will be modified downward by the amount of the closure-related costs.

Bidders shall provide line item costs for the activities listed above in the table provided on the 3rd Page of the Bid Response. If a completed 3rd Page is not included with the Bid Response, the Bid Response will be determined to be non-responsive. The winning bidder will not be allowed to move costs between the scope of work items without prior Commerce approval.

B) Bidder's Strategy for Remedial Action

- 1) Identify the remedial strategy for a specified work scope.
- 2) Specifically describe what element of your proposed strategy will address the environmental factors/risk factors listed above. Also describe how, when, and why it will address them.

3) Provide a detailed description of the work to be performed. The description shall provide sufficient detail to establish that the proposed strategy will be successful in achieving a specified work scope identified above.

a) The detailed description may include, but is not limited to the following:

- Technologies
- Estimated years of operation
- Estimated tons of soil
- Approximate geometry/depth of excavation
- Reporting details
- Estimated years of monitoring
- Frequency of sampling/number of wells/parameters

4) Specifically describe how you will address off-site contamination, if applicable.

5) Specifically describe how you will address any direct contact hazards, if applicable.

SECTION 3 - Conditions of Bid:

The successful bidder will be the entity that complies with all provisions of the bid specification and provides the lowest total cost, excluding interest and claim preparation costs, for the site-specific bid specification requirements described in Section 2. PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional control and notices as required under §NR 726 Wis. Admin. Code. In preparing the bid, the bidder must assume compliance with all applicable codes, including but not limited to §Comm 46, §Comm 47, and §NR 700 Wis. Admin. Codes.

The successful bidder will be determined based upon conformance to and competitiveness under the bid protocol. The first determination will be whether the bidder has complied with all provisions of the bid. These bids will be considered responsive. From the responsive bids, the lowest total cost bid with an approvable approach to a specified work scope will be determined. Claim preparation costs will not be a part of the cost cap established by this bid. These costs (\$500 maximum per claim submittal) are still eligible for PECFA reimbursement and Commerce encourages timely claim submittals at appropriate milestones. Therefore, bidding consultants should not include claim preparation costs in their bid responses.

The successful bid will be available to be viewed at the location identified in Section 1. If two or more bidders tie in the cost comparison, the bid with the lowest consulting cost will be used as the tiebreaker. All bid documents must be signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin Department of Regulation and Licensing.

The Department reserves the right to reject any and all bids that meet any of the following conditions:

- The Department believes the remedial strategy is not appropriate to a specific geologic setting.

- From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.

Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

The name of the successful bidder, bid amount, proposed outcome and supporting documentation will be provided to the site claimant along with instructions to inform the PECFA program in writing of their intent to either:

- Use the lowest identified bidder or
- Use another service provider.

In either case, PECFA reimbursement is capped at the dollar amount of the successful bid.

A successful bid does not mean or guarantee that all costs in a resultant claim are eligible, reasonable, necessary or reimbursable under the PECFA program.

If a bidder fails to comply with a bid provision the bid response will be determined to be non-responsive. If the bid response is responsive, but not the lowest cost service provider with an appropriate approach, it will be determined to be "non-successful." Non-responsive and non-successful bidders will not be individually informed of their failure to achieve compliance with the bid specifications or to be the lowest bidder.

The successful bidder may be required to provide input to, and attend a meeting with the PECFA program and the claimant to explain the bid and the remedial approach.

Appeals, by bidders, of decisions regarding complying bids or costs are not allowed, as they do not constitute claimant reimbursement decisions under the PECFA program.

In compliance with this invitation to bid and subject to all conditions thereof, the signatory agrees to the following:

- If the signatory's bid is determined to be successful, the signatory must, within 15 days of the Department's notification, contact the claimant and confirm that they will provide the remedial services at the cost described within the Bid Response.
- That for a period of 90 days, starting with the Department's notification to the claimant, the signatory will hold firm their commitment to provide the remedial services and prices set forth in the Bid Response.

Failure to abide with the conditions stated above may result in exclusion from future PECFA Public Bidding events.

Questions, answers and interpretations will be considered an amendment of this solicitation. All answers and interpretations shall be in writing from the Program Manager identified in Section 1 of this solicitation. Neither the program nor the Department shall be legally bound by any amendments or interpretations that are not in writing. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date. After the date by which questions must be submitted by, identified in Section 1, no further questions will be addressed.

A written response will be provided at: <http://www.commerce.state.wi.us/ER/ER-PECFA-SiteBidding.html> (and mailed to all requesters of the bid package who are not able to access the web site, and who therefore request written correspondence from the program contact).

SECTION 4 - Closure Specifications – If Applicable:

A bid submitted must provide the total cost, excluding interest but including all closure costs, for the remediation up to approval as a closed remedial action status identified below:

Unrestricted Closure
Closure with a NR 140 exemption
Closure with GIS Registry*
Closure with deed notice*
Closure with deed restriction*
Closure with NR 720.19 soil standards

Performance based NR 720.19 closure
Closure with site-specific conditions
Closure under NR 726.07
Closure under Comm 46/NR 746
Mass reduction

** **Note:** PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional controls and notices as required under NR 726. PECFA eligible costs may include all closure costs, up to approval as a closed remedial action (i.e. monitoring well abandonment) that are otherwise eligible for reimbursement.*

If the PECFA maximum award for the site/occurrence is not believed to be adequate to remediate the site/occurrence to a closed or no further remedial action status, that belief must be specifically noted in the bid and the remedial effort that will be achieved by the bid amount. For the purpose of the competitive bid the contaminant mass is determined to be: **Not Applicable**. The basis for specifying the progress shall be contaminant mass reduction and be based upon the mass reduction at the following points on the site:

Not Applicable

If the site is reasonably expected to exceed its cap under the PECFA program, bidders may propose mass reduction, the lowest bidder will be determined on the basis of a cost per mass reduction ratio. If some bidders propose mass reduction and others propose costs to bring the site to a closed remedial action or no further action status, selection will be from those bidders proposing a closed or no further action result.

SECTION 5 - Instructions to Bidders:

By submission of a bid, bidder agrees that during the period following issuance of this solicitation and prior to notification of successful bidder, bidders shall not discuss the bid or bid process except with the program contact designated in this solicitation. Bidders shall not discuss or attempt to negotiate with the claimant, other potential bidders or program staff any aspects of the bid without prior approval of the Project Manager specified. Infractions will result in rejection of the violator's bid and may also result in disqualification of the individual to provide bids and a formal complaint being lodged with the Department of Regulation and Licensing.

The bid submitted shall address all the site specific bid specification requirements identified in Section 2. The bid shall support in detail the strategy to achieve a specified

work scope, or remedial mass reduction goal if applicable. A full remedial action plan is not required as part of the bid submittal. A full remedial action plan may be requested by the program.

If access to the site is necessary for the preparation of a bid, access shall be arranged through the Project Manager. If the Project Manager is not able to arrange site access, this fact will not delay the bid process or negate the comparison and potential selection from among the bids that are submitted. All costs associated with a site visit or preparation of a bid will be the responsibility of the bidder.

The Bid Process must conform to the following:

1. If applicable, the closed remedial or no further action status to be achieved must be stated using the options available from the list provided in Section 4.
2. Indicate in the Bid Response a contaminant mass reduction proposal if the PECFA maximum award is not believed to be adequate to remediate the site/occurrence.
3. The Bid Response shall address all the site specific bid specification requirements identified in Section 2 and shall support in sufficient detail and succinctly the remedial strategy.
4. The total cost (in dollars) to accomplish the stated remedial goal, including all fees, reporting cost, pre and post closure costs and costs for establishing restrictions or institutional controls but, excluding claim preparation costs, interest, and investigation costs.
5. The costs specified in #4 shall separately identify consulting (non-commodity) costs.
6. The submittal must include an original and two (2) copies of the Bid Response documents signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin. Include the appropriate registration number of the professional license.
7. Bids can not be "faxed" directly to the program. Documents received by fax will not be accepted or considered.
8. Bids, amendments thereto or withdrawal requests must be received by the time advertised for bid opening. It is the bidder's sole responsibility to insure that these documents are received by the contact at the time indicated in this solicitation document.
9. All specifications or descriptive papers provided with the bid submission must include the bidder's telephone number and Commerce number thereon. Identify the name of the consulting firm on the 1st Page of the Bid Response.
10. The Commerce Number must be on the outside of the envelope in which the bid is submitted. The Department assumes no responsibility for unmarked or improperly marked envelopes. All envelopes received showing a bid number will be placed directly under locked security until the date and time of opening. Include only one Bid Response (an original and two (2) copies) per envelope.
11. Correction of errors on the bid form: All prices and notations shall be printed in ink, typewritten or computer printed. Errors shall be crossed out, corrections entered and initialed by the person signing the bid. Erasures or use of correction fluid will be cause for rejection. No bid shall be altered or amended after the time specified for the bid end date.
12. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date.
13. Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

14. From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.
15. If bidders consider the bid response to be proprietary information and exempt from disclosure, each part of the Bid Response must clearly marked *CONFIDENTIAL*. If any part is designated as confidential, there must be attached to that part an explanation of how the information is proprietary. The Department reserves the right to determine whether this information should be exempt from disclosure and no legal action may be brought against the State, Department or its agents for its determination in this regard.
16. The Bid Response must be appropriate to the site geologic setting.
17. Ambiguous bids, which are uncertain as to cost, time or compliance with this solicitation, will be rejected.
18. The Department reserves the right to reject any and all bids, and/or to cancel this solicitation at any time.
19. Each bidder shall fully acquaint itself with conditions relating to the scope and restrictions attending the execution of the work under the conditions of this solicitation. The failure or omission of a bidder to acquaint themselves with existing documented conditions shall in no way relieve any obligation with respect to this bid.
20. All amendments to and interpretations of this solicitation shall be in writing from the Project Manager. Neither the Department nor the program shall be legally bound by any amendment or interpretation that is not in writing.
21. This solicitation is intended to promote competition. If the language, specifications, terms and conditions, or any combination thereof restricts or limits the requirements in this solicitation to a single source, it shall be the responsibility of the interested bidders to notify the program in writing so as to be received five days prior to the opening date. The solicitation may or may not be changed but a review of such notification will be made prior to award.

BID RESPONSE
(1st Page)

Department of Commerce PECFA Program

SITE NAME: Service Oil Co
COMMERCE NUMBER: 5392999962
BRRTS NUMBER: 0329240971

Submit Bid To: Cathy Voges
Department of Commerce PECFA Program
201 W Washington Ave, Madison WI 53703-2790 or
P.O. Box 8044, Madison WI 53708-8044

Bidder Company: _____
Bidder Address: _____

Telephone: () - _____
Fax Number: () - _____
e-mail Address: _____

Bidder: (check one that applies):

| | | | |
|-------|------------------------|-------|-----------|
| _____ | Professional Engineer | _____ | License # |
| _____ | Professional Geologist | _____ | License # |
| _____ | Hydrologist | _____ | License # |
| _____ | Soil Scientist | _____ | License # |

Seal

Signature: _____

I certify that I have the authority to commit my organization or firm to the performance of the bid I have submitted.

Print Name: _____

Title: _____

Total Bid Cost \$ _____

Total Consulting Cost (subpart of Total Bid) \$ _____

Personal information you provide may be used for secondary purposes [Privacy Law, s. 15.04(1)(m)].

BID RESPONSE

(2nd Page)

Department of Commerce PECFA Program

| | |
|-------------------------|-----------------------|
| SITE NAME: | Service Oil Co |
| COMMERCE NUMBER: | 53929999962 |
| BRRTS NUMBER: | 0329240971 |

Consulting Firm phone number () ____-____

This response must address all of the site-specific specifications identified in Section 2, and shall support in detail the remedial strategy. Attach additional pages if necessary. *The Commerce Number and Consulting Firm telephone number must be included on all additional pages.* The pages of each Bid Response must be ***stapled*** together. No paper clips or spiral bindings please.

BID RESPONSE**(3rd Page)**

Department of Commerce PECFA Program

SITE NAME: Service Oil Company
COMMERCE NUMBER: 53929-9999-62A
BRRTS NUMBER: 03-29-240971

Consulting Firm phone number () ____ - ____

A bid will be considered to be non-responsive if the bid response does not include separate tabulation of costs as indicated below.

| | |
|---|-------|
| 860 ton excavation and disposal, soil excavation confirmation sampling, and reporting | \$ |
| | _____ |
| Abandonment and replacement of MW-2 | \$ |
| | _____ |
| Eight rounds of groundwater monitoring, and reporting (first year letter report and final summary letter report) | \$ |
| | _____ |
| All closure-related costs (including, but not limited to GIS and well abandonment costs) | \$ |
| | _____ |
| | \$ |
| Total Bid Amount (sum) → also include on Page 1 of bid response | |
| | _____ |
| Contingency unit cost: Commodity cost for excavation and disposal of additional soil (\$/ton) | \$ |
| | _____ |
| Contingency unit cost: Commodity cost for removal and disposal of additional groundwater/free product mixture from excavation (\$/gallon) | \$ |
| | _____ |